

**FEDERAL BUREAU OF INVESTIGATION**  
**FREEDOM OF INFORMATION/PRIVACY ACTS SECTION**

**SUBJECT: FRANK WORTMAN**

**FILE NUMBER: 92-2809**

## Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 1-16-58

FROM :

SUBJECT: TOP HOODLUM PROGRAM  
ANTI-RACKETEERING

ELMER SYLVESTER BOWLING

Tolson	_____
Boardman	_____
Belmont	_____
Mohr	_____
Nease	_____
Parsons	_____
Rosen	_____
Tamm	_____
Trotter	_____
Clayton	_____
Tele. Room	_____
Holloman	_____
Gandy	_____

Reference is made to Bureau Letter to New York dated November 27, 1957.

Referenced letter furnished all field offices with instructions concerning administration of the Top Hoodlum Program. All offices were instructed to forward photographs of top hoodlums to the New York Office. Since that time, the New York Office has been forwarding copies of photographs of top hoodlums.

The purpose of this memorandum is to channelize photographs of top hoodlums submitted by the New York Office into the individual case files. The photographs will be detached from the New York airtel and filed in the individual case files under cover of a copy of this memorandum without indexing.

RECOMMENDATION:

It is recommended that approval be granted for preparation of 250 copies of this memorandum to be used in filing photographs of top hoodlums.

192-2809-3

NOT RECORDED

192 JAN 20 1958

(250)

6 JAN 23 1958



ELMER DOWLING FBI No. 100-966  
PHOTO TAKEN 5-27-46

Name

ELMER SYLVESTER DOWLING,  
wa "DUTCH"  
12/130/06, St. Louis, Mo.

Date and Place  
of Birth

Height

5'11 $\frac{1}{2}$ "

Weight

185 lbs.

Race

White

Sex

Male

Hair

Brown

Eyes

Blue

Complexion

Ruddy

# FEDERAL BUREAU OF INVESTIGATION

Reporting Office <b>KANSAS CITY</b>	Office of Origin <b>SPRINGFIELD</b>	Date <b>1/30/58</b>	Investigative Period <b>1/24/58</b>
TITLE OF CASE  <b>ELMER SYLVESTER BOWLING, wa.</b>		Report made by <b>[REDACTED]</b> <i>b7c</i>	Type <b>[REDACTED]</b>
		CHARACTER OF CASE  <b>ANTI-RACKETEERING</b>  <i>J. F.</i>	

Synopsis:

*my* [REDACTED] *b7c b7D*  
SUBJECT HAS HAD GUN  
IN HIS POSSESSION IN THE PAST, AND IN VIEW OF HIS PAST CONVICTION,  
HE SHOULD BE CONSIDERED ARMED AND DANGEROUS.

- RUC -

DETAILS: At Jefferson City, Missouri

[REDACTED]

Approved <i>[Signature]</i>	Special Agent in Charge	Do not write in spaces below <i>b7c b7D</i>	
Copies made:  2 - Bureau 2 - Springfield (92-113) 1 - Kansas City (92-139)		92-2809-4	
		<i>b7c</i> <b>RECORDED-85</b> <b>FEB 3 1958</b>	

*1cc returned in  
2m 4200 2/4/58*

*4119*

**7 1958**



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XXXXXXFEDERAL BUREAU OF INVESTIGATION  
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Section 552☐ (b)(1)☐ (b)(2)☐ (b)(3)

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☐ (b)(4)☐ (b)(5)☐ (b)(6)☐ (b)(7)(A)☐ (b)(7)(B)☒ (b)(7)(C)☒ (b)(7)(D)☐ (b)(7)(E)☐ (b)(7)(F)☐ (b)(8)☐ (b)(9)Section 552a☐ (d)(5)☐ (j)(2)☐ (k)(1)☐ (k)(2)☐ (k)(3)☐ (k)(4)☐ (k)(5)☐ (k)(6)☐ (k)(7)

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- ☐ Information pertained only to a third party. Your name is listed in the title only.

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\_\_\_\_\_ Pages contain information furnished by another Government agency(ies). You will be advised by the FBI as to the releasability of this information following our consultation with the other agency(ies).

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92-2809-4 pg. 2

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## Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI

DATE: 1/30/58

FROM: *[Signature]*

SAC, Kansas City (92-139)

SUBJECT:

ELMER SYLVESTER DOWLING, wa.  
ANTI-RACKETEERING  
OO SI*J.F. 2-1  
b7c*Enclosed are two copies of report of SA *[redacted]*  
KC, 1/30/58.

Two copies of this report are also being furnished SI.

SUBJECT HAS HAD GUNS IN HIS POSSESSION IN THE PAST,  
AND IN VIEW OF HIS PAST CONVICTION, HE SHOULD BE CONSIDERED  
ARMED AND DANGEROUS.REFERENCEReport SA *[redacted]* SI, 12/26/57  
*b7c*

- 2 - Bureau (encl. 2)
- 2 - Springfield (encl. 2) (92-113)
- 1 - KC

*(3)**b7c*  
RECORDED-85*42-2809-5*  
11 FEB 3 1958*1/15*  
67 FEB 7 1958

EXP. PROC. 39

## Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. Rosen *R*

DATE: January 31, 1958

FROM : [REDACTED] *b7c*SUBJECT: ELMER SYLVESTER DOWLING, wa.,  
"Dutch" Dowling  
ANTI-RACKETEERING *A 3* [REDACTED]

Tolson \_\_\_\_\_  
 Nichols \_\_\_\_\_  
 Boardman \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Tamm \_\_\_\_\_  
 Trotter \_\_\_\_\_  
 Nease \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holloman \_\_\_\_\_  
 Gandy \_\_\_\_\_

Elmer Sylvester Dowling, FBI number 1644966, is a 51 year old native of the St. Louis, Missouri, East St. Louis, Illinois, area. Subsequent to being honorably discharged from the Army in 1945 he has been closely allied with Frank Leonard Wortman, FBI number 739186, and is frequently described as the latter's partner or lieutenant.

Wortman and Associates is alleged to have a wide financial interest in various organizations in the St. Louis, East St. Louis area. These organizations are involved in trucking operations, lounges and clubs, loan companies, auto dealerships, motels, cab companies, amusement companies and a race track. It is also alleged to have an interest in the "California Club," a Las Vegas gambling establishment.

The illegal activities operated by Wortman and Associates consist of casinos, policy and handbook operations, all of which Dowling is allegedly in personal charge of. On the basis of information made available it appears that Dowling's only known associates are those with whom he comes in contact with in connection with operation of the Wortman interests.

Dowling presently resides in a \$100,000 home at 200 Hillcrest Drive, Collinsville, Illinois. This home is only accessible through the private driveway which also leads to the residence of a neighbor who is actively engaged in the Wortman organization. *A*

Dowling's criminal record consists of arrests beginning in 1930 for auto theft and robbery, investigation for bombing and racketeering and assault to kill. With respect to the latter charge which was made in 1940, Dowling was initially sentenced to 30 years in prison. The case was reversed, however, by the State Supreme Court and when retried, Dowling was acquitted by a jury.

*92-2809-6*  
 21 FEB 5 1958  
*b7c*

(3) [REDACTED]  
 67 FEB 7 1958

RECORDED - 1  
 100

Memorandum to Mr. Rosen

The Springfield Office is being instructed to give greater concentrated effort to distinguishing the activities of Dowling from those of Wortman and to make an intensive investigative effort to determine the political or personal contacts maintained by Dowling outside of the Wortman organization in view of the fact Frank Wortman is the subject of a separate investigation of the top hoodlum program.

It is noted that Dowling is alleged to attend an annual July 4th picnic at the Chicago home of one [REDACTED] which picnic is attended by other midwest hoodlums.

b7c

[REDACTED]

# FEDERAL BUREAU OF INVESTIGATION

REPORTING OFFICE <b>SPRINGFIELD</b>	OFFICE OF ORIGIN <b>SPRINGFIELD</b>	DATE <b>12-26-57</b>	INVESTIGATIVE PERIOD <b>12/4-6,9-13,15,16,19/57</b>
TITLE OF CASE <b>ELMER SYLVESTER DOWLING, Ne.v. "Dutch" Dowling</b>		REPORT MADE BY <b>SA [REDACTED]</b>	TYPED BY <b>[REDACTED]</b>
		CHARACTER OF CASE <b>ANTI-RACKETEERING</b>	

**SYNOPSIS:**

ELMER SYLVESTER DOWLING, commonly known as "DUTCH", FBI #1644966, was born 12-30-06, in St. Louis, Mo. He has an eighth grade education. On 5-29-40, he was convicted of assault with intent to kill and sentenced to 30 years in St. Louis, Mo. This decision was reversed and remanded on 9-26-41, and subject was released. No other convictions known. DOWLING was inducted into the U. S. Army at Jefferson Barracks, Missouri, on 12-5-42, and was honorably discharged as a Private First Class on 10-4-45. He first became associated with FRANK LEONARD WORTMAN, FBI #739186, in about 1945.

Subject lives with his wife, [REDACTED] in Collinsville, Ill. Photograph of subject available. Description set out. SUBJECT HAS HAD GUNS IN HIS POSSESSION IN THE PAST, AND IN VIEW OF HIS PAST CONVICTION, HE SHOULD BE CONSIDERED ARMED AND DANGEROUS.

- P -

APPROVED BY <b>[Signature]</b>	SPECIAL AGENT IN CHARGE	DO NOT WRITE IN SPACES BELOW	
COPIES MADE: 2 - Bureau 2 - New York (Enc. 1) 2 - Chicago 2 - St. Louis 2 - Kansas City 2 - Springfield (98-113)		<b>92-2809-7</b>	<b>REC-76</b>
<b>DEC 30 4 20 PM '57</b>		<b>DEC 30 1957</b>	<b>EX-116</b>

**65 FEB 11 1958**

**REC'D**

SI 92-113

DETAILS: AT EAST ST. LOUIS, ILLINOIS

A. PERSONAL HISTORY AND BACKGROUND

The Army Service Record on file at the Adjutant General's Office, Military Personnel Record Center, St. Louis, Missouri, reflects that DOWLING was born on December 30, 1906, at St. Louis, Missouri. His education was listed as eight years of grammar school; his civilian occupation as Recreation Manager and construction worker; and his military occupation as Anti-Aircraft noncommissioned officer. These records further reflect that subject had U. S. Army Serial No. 37-401-360 and indicated he was inducted into the U. S. Army on 11-28-42 and entered on active duty on December 5, 1942, at Jefferson Barracks, Missouri. He was honorably discharged on 10-4-45, as a Private First Class from Ft. Bliss, Texas, by reason of over age. He served one year, three months and five days in foreign service in the European theater and participated in the battles and campaigns of Normandy, North France, Ardennes, Rhineland, and central Europe. He was awarded the good conduct medal in the European, African and middle East theaters with five bronze stars. His character and efficiency ratings range from unknown to excellent and there was no record of court martial or absent without leave.

His service record further reflected that his address was listed as 2704 Glasgow Avenue, St. Louis, Missouri, in 1942, and 2825 Sulphur Street, in St. Louis, Missouri, in 1945. His relatives were listed as [REDACTED] wife, (separated and address unknown); b7c MINNIE DOWLING, mother, 2825 Sulphur Street, St. Louis, Missouri; and [REDACTED] brother, address unknown.

His local draft board was listed as No. 18 in St. Louis, Missouri, and his Social Security No. as 498-09-3743. b7c

[REDACTED]

[REDACTED]

refer



SI 92-113

*refer*

[REDACTED]

On December 10, 1957, a spot check was made of the residence of subject at 200 Hillcrest Drive, by SAS [REDACTED] and [REDACTED] at which time it was observed that DOWLING resides in a large ranch style home on the edge of Collinsville, Illinois. It is noted that SAM MAGIN, a close associate of subject, resides at 153 Hillcrest Drive in Collinsville. It is further noted that the road leading to MAGIN'S house is closed by a gate and the only exit or entrance to the home of subject is to go through this gate and a road by the side of MAGIN'S house, which leads directly to the front of subject's house. Subject's house is located approximately 200 yards in back of MAGIN'S house and there is only one entrance to this.

[REDACTED]

[REDACTED]

*refer*

On December 12, 1957, a spot check was made at the residence of DOWLING by SAS [REDACTED] and [REDACTED] at which time it was determined that DOWLING owns and drives a 1957 Chrysler Imperial, white in color, bearing 1957 Illinois license 636 548.

B. CRIMINAL RECORD

The following is the Identification Record of subject as obtained from FBI Identification Division by letter dated 12-6-57, under FBI #1644966:

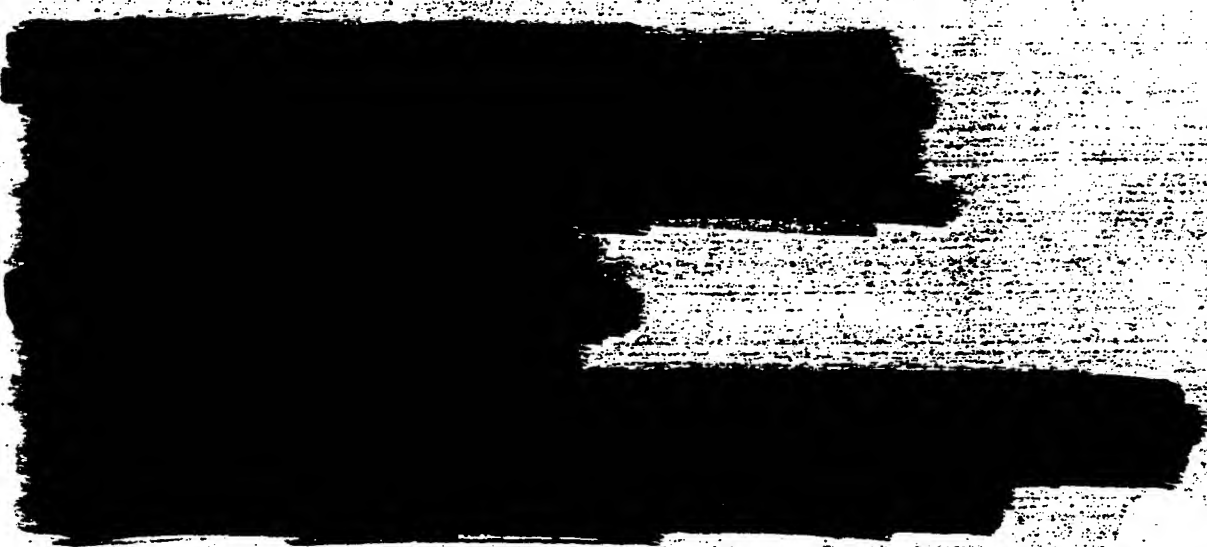


SI 92-113


Contributor of Fingerprints	Name and Number	Arrested or Received	Charge	Disposition
PD St Louis Mo	ELMER DOWLING #--	1-5-30	auto thief and robb.	
SO Clayton Mo	ELMER SYLVESTER DOWLING #1878-D	6-3-38	inv. bombing & racketeer- ing	rel. 6-3-38
SO Clayton Mo	ELMER SYLVESTER DOWLING #1878-D	1-14-40	aslt. to kill (State Witness)	
SP Jefferson City Mo	ELMER DOWLING #53993	5-29-40	asslt. with attempt to kill	30 yrs - decision re- versed & remanded 9-26-41
St Louis Ord Plant, St Louis, Mo	ELMER SYLVESTER DOWLING #48073	applicant for oiler 12-11-41		
PD St Louis Mo	ELMER SYLVESTER DOWLING #20324	5-27-46	inv.	rel 5-27-46
Army	ELMER SYLVESTER DOWLING #37401360	11-28-42 Jefferson Bks Mo		

b7D

SI 92-113



b7D



A newspaper article appearing in the St. Louis Post Dispatch in 1945, indicated that Sgt. ELMER DOWLING was arrested on May 20, 1945, in St. Louis, Missouri, by the St. Louis, Missouri Police Department. According to this article, DOWLING was described as a Sergeant, who had received a furlough from the Army the previous Friday after his liberation from a prison camp. He was arrested for careless driving, resisting arrest, driving while intoxicated, carrying concealed weapons, and passing three stop signs. DOWLING was in uniform at the time of his arrest and he was driving a late model Cadillac, with a license issued to FRANK "BUSTER" WORTMAN, E. St. Louis gangster. According to this article a loaded automatic pistol was found in a jacket in the back seat of the car when DOWLING was arrested.

On November 28, 1938, a complaint was filed before the U. S. Commissioner at St. Louis, Missouri, charging DOWLING with a violation with the Federal Unlawful Flight to Avoid Prosecution statute, in that DOWLING in November, 1938, had fled from the State of Missouri to avoid prosecution for assault with a dangerous weapon. He was alleged to have assaulted LOUIS LEE BAKER on November 18, 1938. The latter was a Negro witness in the ISADORE LONDE bombing case in St. Louis, Mo., wherein LONDE was facing trial for the bombing of the Howard's Cleaning Shop in St. Louis. DOWLING was arrested January 13, 1940, in St. Louis, and the same year was tried in Circuit Court, St. Louis County for assault with a dangerous weapon, at which time he was found

SI 92-113

guilty of assault with intent to kill with malicious afterthought and was sentenced to thirty years in the Missouri State Penitentiary. DOWLING appealed; was unable to make \$30,000 bond; and was incarcerated in the Missouri State Penitentiary.

On September 25, 1941, the Supreme Court of the State of Missouri, heard DOWLING'S appeal and remanded the decision of the trial court and he was removed to the St. Louis County Jail at Clayton, Missouri, to await a new trial.

On May 18, 1942, DOWLING was retried in St. Louis County, and the jury returned a verdict of not guilty on May 21, 1942, and DOWLING was discharged.

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92-2810-2.

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92-2809-7 pgs. 7-12, 14-22

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SI 92-113

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[REDACTED]

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SI 92-113

[REDACTED]

[REDACTED]

[REDACTED]

On July 24, 1949, the St. Louis Post Dispatch carried an article which indicated that the gambling "territory" had been established in anticipation of a successful opening up of St. Louis through continued efforts of big-time gamblers and that north St. Louis would be allotted to an Italian faction, south St. Louis to JIMMIE MICHAELS, an ex-convict and former Cuckoo gangster, and the remainder of the city's territory would be the plum of WORTMAN and DOWLING, local representatives of the Capone syndicate.

[REDACTED]

[REDACTED]

b7  
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SI 92-113



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92-2809-2

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92-2810-7 pgs. 25-32

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SI 92-113

F. PLACES OF AMUSEMENT AND HANGOUTS FREQUENTED

[REDACTED] nfe

[REDACTED] b2 b7

Subject also has been a reported visitor at the Old Ranch House Tavern, located at 6500 Bond Avenue, E. St. Louis, and Long's Motel, located on Bond Avenue, near E. St. Louis.

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92-2809-7 pg. 34

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H. PERSONAL HABITS AND PECULIARITIES

*ref*

[REDACTED]

From observation by SAS [REDACTED] and [REDACTED] it was determined that subject resides at 200 Hillcrest Drive in Collinsville, Illinois, which is in a residential neighborhood on the western edge of Collinsville, Illinois. He is living in a palatial ranch style home, located on the bluff and the only entrance to his residence is a road leading to the side of the house owned by SAM MAGIN, an associate of subject. It is noted there is a gate leading to the home of MAGIN and this gate can be locked when not in use. It is also noted that the only view a person would have of this house would be from the back yard of MAGIN'S home and there is no other area in that vicinity where the house can be observed other than merely the top of the roof, which can be observed when driving east to Collinsville, from E. St. Louis, Illinois.

As previously stated, subject was arrested on May 20, 1945, in St. Louis, Missouri, and charged with carrying concealed weapon, at which time a loaded automatic pistol was found in a jacket in the back seat of a car driven by subject. Also as stated previously, subject was convicted in St. Louis County in 1940, charged with assault to kill, which decision was later reversed and remanded. In view of this, SUBJECT SHOULD BE CONSIDERED ARMED AND DANGEROUS.

SI 92-113

I. PHYSICAL DESCRIPTION AND PHOTOGRAPHS

A photograph of subject, which was taken on May 27, 1946, is available and being maintained in the files of the Springfield office.

The following is a description of subject:

Name	ELMER SYLVESTER DOWLING
Alias	"DUTCH" DOWLING
DOB	12-30-06, St. Louis, Mo.
Sex	Male
Race	White
Height	5' 11 $\frac{1}{2}$ "
Weight	185#
Hair	Brown
Eyes	Blue
Complexion	Ruddy
Build	Medium
Education	8th grade
Occupation	Recreation manager, construction worker
Previous Addresses	2704 Glasgow Ave., St. Louis, Mo.; (1942); 2825 Sulphur St., St. Louis, Mo.; (1945); 429 St. Louis Ave., E. St. Louis, Ill., (1953)
Present Address	200 Hillcrest Drive, Collinsville, Ill.
U.S. Army Serial No.	37401360
Military Service	From 12-5-42 to 10-4-45 - received honorable discharge
Social Security No.	498-09-3744
FBI No.	1644966
Relatives	Mother - MINNIE DOWLING, last known address, 8 Summitt Drive, Collinsville, Illinois

SUBJECT HAS HAD GUNS IN HIS POSSESSION IN THE PAST, AND IN VIEW OF HIS PAST CONVICTION, HE SHOULD BE CONSIDERED ARMED AND DANGEROUS.

ENCLOSURE TO NEW YORK: 1 photo of ELMER SYLVESTER DOWLING.

SENT BY AIRTEL 12-15-57.

- P -

SI 92-113

IDENTITY OF INFORMANTS

6267D

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OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Director, FBI  
 FROM: SAC, Springfield (92-113)  
 SUBJECT: ELMER SYLVESTER DOWLING, No.,  
 "Dutch" Dowling  
 ANTI-RACKETEERING

DATE: 12-26-57

Enclosed herewith is report of SA [redacted] dated 12-26-57 at Springfield.

SUBJECT HAS HAD GUNS IN HIS POSSESSION IN THE PAST, AND IN VIEW OF HIS PAST CONVICTION, HE SHOULD BE CONSIDERED ARMED AND DANGEROUS.

LEADS

KANSAS CITY DIVISION

AT JEFFERSON CITY, MISSOURI

CHICAGO DIVISION

AT CHICAGO, ILLINOIS

Will also contact appropriate informants to ascertain any connection between subject and known hoodlums in the Chicago Division.

- 2 - Bureau (Enc. 2)
- 2 - New York (Enc. 2)
- 2 - Chicago (Enc. 2)
- 2 - St. Louis (Enc. 2)
- 2 - Kansas City (Enc. 2)
- 2 - Springfield (92-113)

(12)

65 FEB 11 1958

REC-76

Memo Rice to Rosen 1-31-58  
 Spld. 2/3/58

92-2809-8

2-6  
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EX-116-24-58  
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b7D

b7c b7D

COPIES



Director, FBI

ST. LOUIS DIVISION

AT ST. LOUIS, MISSOURI

[REDACTED] b1D  
Will contact appropriate informants for any information they might have concerning activities of subject.

SPRINGFIELD DIVISION

AT EAST ST. LOUIS, ILLINOIS

Will continue inquiry amongst general sources of information, informants, and confidential sources to further develop information concerning both the legal and illegal activities of subject DOWLING.

REFERENCE

Bulet to New York, 11-27-57.

SAC, Springfield (92-113)

February 3, 1958

Director, FBI

PERSONAL ATTENTION

ELMER SYLVESTER DOWLING, wa.,  
ANTI-RACKETEERING

Re Springfield report of SA [redacted] dated  
December 26, 1957.

It is noted from a review of referenced report that Dowling is considered to be a partner of Frank Leonard Wortman in the legal as well as illegal operations of Wortman and Associates. It is further noted that the names of numerous individuals are set forth as being actively engaged in the Wortman organization. There is, however, little information tending to further identify the individuals with Dowling other than by the inference that all are actively engaged in Wortman and Associates and must therefore be associates of Dowling. In addition, it appears that the majority of information set forth is attributed to informants without any active investigation to establish the existence of firms identified with Wortman and Associates or the extent of Dowling's participation.

There appears to be a need for considerable investigation of Dowling's personal background in order to give a better perspective of the individual. For example, it is noted his \$100,000 home is accessible only through the roadway to the Magin home. It appears pertinent to know the identity of the person from whom the building site was purchased, the identity of the firm that constructed the home, if it was done for Dowling, how Dowling financed the purchase and whether the home is presently owned in Dowling's name or in the name of "straw" or in the name of one of the organizations in which Wortman and Associates is interested.

In an effort to obtain further information with respect to Dowling himself, it is suggested that it may be pertinent to know more of his routine. For example, does he maintain regular office hours, does he participate in country club activities or show any interest in spectator sports. The results of such inquiry may establish the identity of associates who are not necessarily affiliated with Wortman and Associates and thereby reveal political and social contacts maintained by Dowling personally.

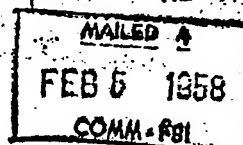
Tolson \_\_\_\_\_  
Nichols \_\_\_\_\_  
Boardman \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Trotter \_\_\_\_\_  
Nease \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_

1 - New York

65 FEB 11 1958

MAIL ROOM

REC-76



92-2869-9  
19 FEB 6 1958  
b7c

Letter to SAC, Springfield  
Re: Elmer Sylvester Dowling, wa.,  
Anti-Racketeering

It is recognized that Dowling, being a partner of Nortman, may be so closely allied with Nortman that it is difficult to distinguish the activities of one from the other. This, however, must be done. It is noted that referenced report is replete with information concerning Nortman. Greater investigative emphasis must be placed on Dowling particularly in view of the fact Nortman is the subject of a separate investigation in the top hoodlum program.

Your attention is called to Bureau letter to New York dated November 27, 1957, with copies for all offices outlining the objectives of the top hoodlum program and Bureau letter dated January 15, 1958, to New York with copies for all offices advising of delinquencies occurring with regularity in reports being received. These communications should be again thoroughly reviewed and in the light of the objectives of this program appropriate investigation should be pressed.



## Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (92-2809)

DATE: 2/26/58

FROM : SAC, SPRINGFIELD (92-113)

SUBJECT: ELMER SYLVESTER DOWLING, wa.  
ANTI-RACKETEERING

Rerep SA [REDACTED] dated 2/20/58 at Springfield.

The data requested by the Bureau in Bulet to New York dated 2/7/58 relative to criminal informant coverage will be sent to the Bureau by separate letter.

2 - Bureau  
2 - Springfield  
[REDACTED]

REC-72

EX-135

92-2809-10

FEB 28 1958

57 MAR 4 1958

# FEDERAL BUREAU OF INVESTIGATION

Reporting Office <b>SPRINGFIELD</b>	Office of Origin <b>SPRINGFIELD</b>	Date <b>FEB 20 1958</b>	Investigative Period <b>1/9, 15, 17, 20, 21, 27, 28, 29 30, 31; 2/3-7, 9, 10, 11, 12, 13, 14/58</b>
TITLE OF CASE <b>ELMER SYLVESTER DOWLING, wa. "Dutch"</b> <i>ELmer Dowling</i>		Report made by <b>SA [REDACTED]</b> <i>b7c</i>	Typed by <b>[REDACTED]</b>
		CHARACTER OF CASE <b>ANTI-RACKETEERING</b>	

**Synopsis:**

**Identities of subject's principal associates set out.**

[REDACTED]

*92-2809-11*

*b2 b7c*

**Photos of subject's home and properties of other associates of subject being obtained. SUBJECT HAS HAD GUNS IN HIS POSSESSION IN THE PAST AND IN VIEW OF HIS PAST CONVICTION, HE SHOULD BE CONSIDERED ARMED AND DANGEROUS.**

-P-

Approved <i>[Signature]</i>	Special Agent in Charge	Do not write in spaces below	
Copies made: 2 - Bureau 2 - New York City 2 - St. Louis 2 - Springfield (92-113)  <i>4260</i>		<b>92-2809-11</b>	MCT - 30
		<b>FEB 28 1958</b>	<b>REC-5</b>
		[REDACTED]	

**52 MAR 25 1958**

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XXXXXX  
XXXXXXFEDERAL BUREAU OF INVESTIGATION  
FOIPA DELETED PAGE INFORMATION SHEET

3 Page(s) withheld entirely at this location in the file. One or more of the following statements, where indicated, explain this deletion.

- ☒ Deletions were made pursuant to the exemptions indicated below with no segregable material available for release to you.

Section 552Section 552a☐ (b)(1)☐ (b)(7)(A)☐ (d)(5)☒ (b)(2)☐ (b)(7)(B)☐ (j)(2)☐ (b)(3)☒ (b)(7)(C)☐ (k)(1)☒ (b)(7)(D)☐ (k)(2)☐ (b)(7)(E)☐ (k)(3)☐ (b)(7)(F)☐ (k)(4)☐ (b)(4)☐ (b)(8)☐ (k)(5)☐ (b)(5)☐ (b)(9)☐ (k)(6)☐ (b)(6)☐ (k)(7)

- ☐ Information pertained only to a third party with no reference to you or the subject of your request.
- ☐ Information pertained only to a third party. Your name is listed in the title only.
- ☐ Documents originated with another Government agency(ies). These documents were referred to that agency(ies) for review and direct response to you.

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Page(s) withheld for the following reason(s):

☐ For your information:

- ☒ The following number is to be used for reference regarding these pages:

92-2809-11 pgs. 1A, 1B, and 2

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SI 92-113

b2 b7c  
b7D

[REDACTED]

[REDACTED]

b2  
b7c

B. Criminal Record

No change.

C. Associates

The following is a list of subject's principal associates and identifying data concerning each:

FRANK "BUSTER" WORTMAN, present residence Broadview Hotel, East St. Louis, Illinois, wife resides 2 Summitt Drive, Collinsville, Illinois, telephone number Dickens 4-2273, FBI #739186

SAM MAGIN, residence 153 Hillcrest Drive, Collinsville, Illinois, telephone number Dickens 4-1820, no FBI #, U.S. Marshal, East St. Louis, Illinois, #6219E, prints submitted December 10, 1956, drives 1953 Plymouth 2-tens green 1957 Illinois License 1616845

b7c  
aka, Gordon Foster  
GORDON LEE FOSTER, address Hillside Drive, Collinsville, Illinois, [REDACTED] telephone number Dickens 4-3210, drives 1957 Chrysler 2-tens white and green, 1957 Illinois License 2428367, FBI #631432 C

EDWARD "TED" WORTMAN, address Rural Route #1, Caseyville, Illinois, telephone number not known, drives 1957 Oldsmobile Holiday, 1957 Illinois License 1661087, and also 1956 or 1957 black Cadillac, license unknown

[REDACTED]

b7c



SI 92-113

Continental, marked three, Missouri License S46-753

*aka, James Kage*  
JAMES J. ~~KAGE~~, FBI #2663187, drives 1958 Oldsmobile black convertible, bearing 1958 Illinois License 890-072, address 6440 Missouri Avenue, East St. Louis, Illinois

*aka, Edward J. Hare*  
E. J. "BALDY" ~~HARE~~, address 31 Circle Drive, Caseyville, Illinois, telephone number EXpress 7-4702, drives older model Cadillac, license number unknown



b2  
b7c  
b7D

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XXXXXXFEDERAL BUREAU OF INVESTIGATION  
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25 Page(s) withheld for the following reason(s): same as pages 13-37 in  
92-2810-9

- ☐ For your information: \_\_\_\_\_

- ☒ The following number is to be used for reference regarding these pages:

92-2809-11 pp. 5-29

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XXXXXXFEDERAL BUREAU OF INVESTIGATION  
FOIPA DELETED PAGE INFORMATION SHEET

1 Page(s) withheld entirely at this location in the file. One or more of the following statements, where indicated, explain this deletion.

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Section 552Section 552a☐ (b)(1)☐ (b)(7)(A)☐ (d)(5)☒ (b)(2)☐ (b)(7)(B)☐ (j)(2)☐ (b)(3)☒ (b)(7)(C)☐ (k)(1)☒ (b)(7)(D)☐ (k)(2)☐ (b)(7)(E)☐ (k)(3)☐ (b)(7)(F)☐ (k)(4)☐ (b)(4)☐ (b)(8)☐ (k)(5)☐ (b)(5)☐ (b)(9)☐ (k)(6)☐ (b)(6)☐ (k)(7)

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- ☐ For your information:

- ☒ The following number is to be used for reference regarding these pages:

92-2809-11 pg. 30

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SI 92-113

[REDACTED]

[REDACTED]

[REDACTED]

b2 b7C  
b

[REDACTED]

[REDACTED]

On January 30, 1958, a surveillance was maintained at the home of subject and it was determined that at 9:00 P.M. on that date a 1955 black Mercury was observed driving to the residence of subject. This car remained at the residence for about five minutes and then left this residence and returned toward

b7c

Missouri License

[REDACTED]

### I. Physical Description and Photograph

No change in physical description.

[REDACTED]

b2  
b7C  
b7D

SI 92-113

b7d

SUBJECT HAS HAD GUNS IN HIS POSSESSION IN THE PAST AND  
IN VIEW OF HIS PAST CONVICTION. HE SHOULD BE CONSIDERED ARMED AND  
DANGEROUS.

-P-



SI 92-113 ADMINISTRATIVE

Names of additional persons under consideration as PCIs not set for as request from Bureau not received at Resident Agency at time this INFORMANTS report prepared.

LEADS

ST. LOUIS DIVISION

AT ST. LOUIS, MISSOURI

1. Will contact appropriate heads of Secret Service and Narcotics Bureau, St. Louis, to ascertain if they are or have conducted some investigation on subject.

2. [REDACTED]

3. Will contact logical sources of information and informants who can furnish information concerning activities of subject and activities and degree of association between subject

ADMINISTRATIVE PAGE

SI 92-113

and associates in St. Louis.

4. Will consider instituting surveillances at Plaza Amusement Company, which is main headquarters for subject and associate FRANK WORTMAN.

5. Will verify birth of subject. It is noted that he reportedly was born December 30, 1906, at St. Louis, Missouri.

6. [REDACTED]

7. [REDACTED]

SPRINGFIELD DIVISION

AT SPRINGFIELD, ILLINOIS

1. [REDACTED] b1

2. [REDACTED]

AT EAST ST. LOUIS, ILLINOIS

1. [REDACTED]

ADMINISTRATIVE PAGE

SI 92-113

[REDACTED]  
2. [REDACTED]

3. [REDACTED]

4. Will conduct surveillances on subject and subject's associates in an effort to further ascertain their activities, and associates, and degree of association between them.

5. Will contact logical informants and sources of information for any information they might have concerning the activity of subject and associates.

6. [REDACTED]

REFERENCE

Report of SA [REDACTED] dated 12/26/57 at Springfield.

b7c

ADMINISTRATIVE PAGE

## Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (92-2809)

DATE: 4-18-58

FROM : SAC, SPRINGFIELD (92-113)

SUBJECT: ELMER SYLVESTER DOWLING, wa  
A-R  
00: Springfield

Re SI letter to Bureau dated 4-18-58 and SAC  
letter 58-25 (L).

This case is still being maintained in a  
pending status and Bureau instructions in reference  
SAC letter being followed.

- (2) - Bureau (92-2809)  
1 - New York  
1 - Chicago  
2 - St. Louis  
1 - Springfield (92-113)

(7)

b7c  
REC-18

92-2809-

13

23 APR 22 1958

74  
53 APR 24 1958

## Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI

DATE: 4-18-58

FROM : SAC, SPRINGFIELD (92-113)

SUBJECT: EIMER SYLVESTER DOWLING, Wa  
A-R  
OO: Springfield

Inasmuch as DOWLING is a member of the gang of hoodlums headed by FRANK LEONARD WORTMAN, was, and is always employed in various WORTMAN enterprises, this case is being closed in this office.

Activities of DOWLING will be covered in the investigation of the pending case in this office on WORTMAN.

St. Louis will report any activities of DOWLING in the WORTMAN case.

- (2) - Bureau
- 1 - New York
- 1 - Chicago
- 2 - St. Louis
- 1 - Springfield

(7)

REC-11

92-2809-14

APR 21 1958

APR 21 1958

RECEIVED DIA  
REC'D - FBI

64 APR 30 1958



SAC, Springfield (92-113)

April 25, 1958

REC-17  
Director, FBI (92-2809)-14

ELMER SYLVESTER DOWLING, wa.  
ANTI-RACKETEERING

Reurlet dated April 18, 1958, advising that the case concerning Dowling was being closed in your office and the activities of Dowling would be covered in investigation of Frank Leonard Wortman.

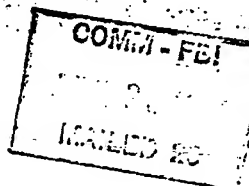
It is noted that the Springfield Office has been carrying Dowling as a top hoodlum, and, including Dowling, 9 individuals are being carried in the Top Hoodlum Program. The Bureau desires that Dowling be continued as a top hoodlum and the case remain open in your office. It is realized that inasmuch as Dowling and Wortman are closely connected that investigation concerning either one will include both. Therefore, one report can be submitted containing the dual caption of Dowling and Wortman with sufficient copies designated for each office and the Bureau for inclusion in the Dowling case file.

In the event the Springfield Division feels that Dowling is not of sufficient stature to be continued as a top hoodlum, the Bureau should be advised.

Inasmuch as the Springfield Division has only 9 individuals included in its program, consideration should be given to the naming of an additional individual for investigation.

(4)

Tolson \_\_\_\_\_  
Nichols \_\_\_\_\_  
Boardman \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Trotter \_\_\_\_\_  
Nease \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_



231  
MAIL ROOM  
44 APR 30 1958



Director, FBI (92-2809)

5-13-58

7)  
SAC, Springfield (92-111)

**TOP HOODLUM PROGRAM  
ANTI-RACKETEERING**

Re Bulet, 4-25-58, entitled "ELMER SYLVESTER DOWLING,  
wa. **ANTI-RACKETEERING**".

The following two individuals are being added to  
the Top Hoodlum Program in the Springfield Office:

[REDACTED]  
**EDWARD "TED" WORTMAN**

3 - Bureau  
3 - Springfield  
[REDACTED]

(6)

b7c

192-2809-✓  
NOT RECORDED  
78 MAY 15 1958

53 MAY 20 1958

# Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI (File 92-2809 ) DATE: 3-5-59  
92-2810  
92-Edw. Wortman, Jr.)

FROM : SAC, Springfield (File 92-112 )  
92-113  
92-227

SUBJECT: FRANK LEONARD WORTMAN, Aka;  
ELMER SYLVESTER DOWLING, Aka;  
EDWARD WORTMAN, JR., Aka  
AR

This case will be delinquent.

Date of Bureau deadline: 3-10-59

Reason for the delinquency: Other investigation, including Extortion case,  
Police Schools, and Trial, USDC.

Date the report or necessary communication  
will reach the Bureau: 3-27-59

AEC zone designation, e.g., OR, CH, etc.:  
(This applies only to 116 cases.)

No administrative action recommended.

3 - Bureau (92-2809) (92-2810) (92-Edw. Wortman, Jr.)  
3 - Springfield (92-112) (92-113) (92-227)

(6)

b7c

CR

SAC, Springfield (92-227)

2-15-61

Director, FBI (92-2809)

ELMER SYLVESTER DOWLING, aka  
ANTI-RACKETEERING

[REDACTED]

Enclosure

[REDACTED] b7C

EX 104

Tolson \_\_\_\_\_  
Parsons \_\_\_\_\_  
Mohr \_\_\_\_\_  
Belmont \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
W.C. Sullivan \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_

63 FEB 20 1961

MAILED 27  
FEB 15 1961  
COMM-FBI

REC-43

92-2809-22

18 FEB 16 1961

MAIL ROOM ☒

TELETYPE UNIT ☐

Invoice of Contents from  
FEDERAL BUREAU OF INVESTIGATION  
WASHINGTON, D. C.

Date February 28, 1961 Case References FRANK LEONARD WORTMAN, aka; AR  
Consigned to: Mr. Robert D. Gibbons Airtel 2/21/61  
717603 Springfield, Illinois

MAILED 5

FEB 28 1961

COMM-FBI

List of Contents

- 1 Questar telescope, serial #34,  
with reflex focusing adapter
- 1 40-80X eye piece
- 1 80X eye piece
- 1 Carrying case

3/1/61  
Mr. Parsons, 7621  
Mr. Conrad, 7621

**REGISTERED MAIL**

SPECIAL INSTRUCTIONS: Mail Room, place date of shipment and registry number; Shipping Room, show date of shipment, bill of lading number and initial this invoice; then return it to person whose name is checked in column at right. After this checked name has been initialed, invoice should be placed in administrative file. *Valuation Above equipment - \$600.00 92-2809-*

50 MAR 6 1961 258

FBI

Date: 3/6/61

Transmit the following in PLAIN TEXT

(Type in plain text or code)

Via AIR TELAIR MAIL

(Priority or Method of Mailing)

TO: DIRECTOR, FBI  
FROM: SAC, ST. LOUIS (92-191)  
SUBJ: FRANK LEONARD WORTMAN, aka  
ANTI-RACKETEERING

b2 b7D

3 - Bureau  
2 - Springfield  
1 - St. Louis (92-191)

(6)

b7c

OCT 1961

REC-4

92-2209-23

MAR 8 1961

C.C. Wick

MAR 14 1961

Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_



SAC, Springfield (92-112)

March 23, 1961

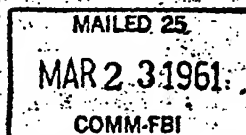
Director, FBI (92-2809)

FRANK LEONARD WORTMAN, aka  
ELMER SYLVESTER DOWLING, aka  
EDWARD WORTMAN, JR., aka  
AR

Rerep of SA [REDACTED] b7C

Reference is made to the information submitted concerning reports of St. Louis informant [REDACTED] You indicated that dissemination of information received from this informant would undoubtedly compromise and identify him. b2 b7D

It appears that considerable pertinent material has been furnished by [REDACTED] and that this information would be of value to the Department. In view of this you should re-evaluate this material and include in the next report all portions thereof which can be appropriately paraphrased and presented in such manner as to disguise the source and prevent informant's disclosure. It is felt that with proper caution, a considerable part of this informant's information may be presented for the benefit of the Department. In the event information is excluded, you should so advise the Bureau furnishing your observations as to the element of risk involved in attempting to disseminate such parts of his information. b2 b7D



Tolson \_\_\_\_\_  
Parsons \_\_\_\_\_  
Mohr \_\_\_\_\_  
Belmont \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
W.C. Sullivan \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_

-4-

MAR 29 1961

MAIL ROOM ☐ TELETYPE UNIT ☐

REC-74  
MAR 23 2 31 PM '61  
RECEIVED-EXTON

MAR 24 1961



UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Parsons

DATE: 3/23/61

FROM : C. A. Evans

SUBJECT: FRANK LEONARD WORTMAN  
ANTI-RACKETEERING

Tolson ✓  
Parsons ✓  
Mohr ✓  
Belmont ✓  
DeLoach ✓  
Casper ✓  
Callahan ✓  
Conrad ✓  
Felt ✓  
Gale ✓  
Rosen ✓  
Sullivan ✓  
Tavel ✓  
Trotter ✓  
Tele. Room ✓  
Ingram ✓  
Gandy ✓

[REDACTED]

[REDACTED]

[REDACTED]

## ACTION TAKEN

[REDACTED]

Enclosure  
1 - Mr. Rosen

(7)

ENCLOSURE

b7c

REC-13

92-2809-25 NK

Memorandum to Mr. Parsons  
Re: Frank Leonard Wortman

[REDACTED]

*refer*

*ESP*

*E*

[REDACTED]

*P b7C*

[REDACTED]

*ass*

*V.*

*memo 3/28/61 to AG's ect to  
dep AG's office  
AAG Miller*

*Send memo to B.G.*

XXXXXX  
XXXXXX  
XXXXXXFEDERAL BUREAU OF INVESTIGATION  
FOIPA DELETED PAGE INFORMATION SHEET

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Section 552Section 552a☐ (b)(1)☐ (b)(7)(A)☐ (d)(5)☐ (b)(2)☐ (b)(7)(B)☐ (j)(2)☐ (b)(3)☐ (b)(7)(C)☐ (k)(1)☐ (b)(7)(D)☐ (k)(2)☐ (b)(7)(E)☐ (k)(3)☐ (b)(7)(F)☐ (k)(4)☐ (b)(4)☐ (b)(8)☐ (k)(5)☐ (b)(5)☐ (b)(9)☐ (k)(6)☐ (b)(6)☐ (k)(7)

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in 92-2810-117

☐ For your information: \_\_\_\_\_

- ☒ The following number is to be used for reference regarding these pages:

92-2809-25 enclosure

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114  
REC-73

92-2809-25

The Attorney General

March 28, 1961

Director, FBI

FRANK LEONARD SCHWARTZ  
ANTI-RACKETEERING

[REDACTED]

[REDACTED]

MAILED 2  
MAR 28 1961  
COMM-FBI

[REDACTED]

[REDACTED]

- Tolson
- Parsons
- Mohr
- Belmont
- Callahan
- Conrad
- DeLoach
- Evans
- Malone
- Rosen
- Tavel
- Trotter
- W.C. Sullivan
- Tele. Room
- Ingram

1 - Mr. Rosen

NOTE: Info furnished to Attorney General pursuant to Director's instructions.

(11)


MAIL ROOM

TELETYPE UNIT ☐

APR 4 1961

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The Attorney General



*WJH*

This is for your information.

- 1 - Mr. Byron E. White  
Deputy Attorney General
- 1 - Assistant Attorney General  
Herbert J. Miller, Jr.

FBI

Date: 5-1-61

Transmit the following in \_\_\_\_\_  
(Type in plain text or code)Via AIRTEL \_\_\_\_\_  
(Priority or Method of Mailing)

TO DIRECTOR, FBI  
FROM SAC, SPRINGFIELD (2-112)  
RE: FRANK LEONARD WORTMAN, aka;  
ELMER SYLVESTER DOWLING, aka;  
EDWARD WORTMAN, JR., aka  
AR

*6707 d-217* *11/3*

Attached is report of SA [REDACTED]  
5-1-61.

Advise as soon as possible whether copy of report  
suitable for furnishing to Special Assistant Attorney General  
SCHAUER at East St. Louis.

GIBBONS

3 - Bureau (Encs)  
1 - Springfield  
[REDACTED] *(copy)*

*100*  
*airtel*  
*5/3/61*

REC-75

92-2809-26

EX-130

MAY 3 1961

Approved: *[Signature]*

Sent

M

Per



5/3/61

AIRTEL

TO: SAC, Springfield (2-112)

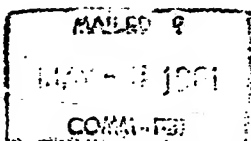
FROM: Director, FBI

REC-75  
92-2809-26  
EX-130  
FRANK LEONARD WORTMAN, aka;  
ELMER SYLVESTER DOWLING, aka.;  
EDWARD WORTMAN, JR., aka.  
AR

Reurairtel 5/1/61.

Copy of report of SA [REDACTED] 5/1/61  
should be promptly furnished to Special Assistant Attorney  
General Schauer at East St. Louis and the Bureau advised  
as soon as this has been done.

Tolson \_\_\_\_\_  
Parsons \_\_\_\_\_  
Mohr \_\_\_\_\_  
Belmont \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
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Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
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Tele. Room \_\_\_\_\_  
Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_



58 MAY 10 1961

MAIL ROOM ☐ TELETYPE UNIT ☐

8/1/61

**AIRTEL**

**TO: SAC, Springfield**

**FROM: Director, FBI**

**FRANK LEONARD WORTHMAN, aka.;  
ELMER SYLVESTER DOWLING, aka.;  
EDWARD WORTHMAN, JR., aka.  
AR**

**Rerep of SA [REDACTED] 7/24/61.**

**Rerep is suitable for dissemination to Department  
representatives at East St. Louis.**

**Submit future reports by cover memorandum containing  
statement that dissemination will be made immediately upon  
return of Department representatives to Springfield UACB.**

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_

**68 AUG 7 1961**

**MAILED 2  
AUG - 1 1961  
COMM-FBI**

**REC-52**

**92-2809-28**

**19 AUG 2 1961**

**EX-113**

**MAIL ROOM ☐ TELETYPE UNIT ☐**

## FEDERAL BUREAU OF INVESTIGATION

REPORTING OFFICE <b>SPRINGFIELD</b>	OFFICE OF ORIGIN <b>SPRINGFIELD</b>	DATE <b>11/27/61</b>	INVESTIGATIVE PERIOD <b>8/22/61 - 11/13/61</b>
TITLE OF CASE  <b>FRANK LEONARD WORTMAN, Aka; EIMER SYLVESTER DOWLING, Aka; EDWARD "TED" WORTMAN, Jr., Aka.</b>		REPORT MADE BY <b>SA [REDACTED]</b>	TYPED BY <b>[REDACTED]</b>
		CHARACTER OF CASE  <b>ANTI-RACKETEERING</b>	

REFERENCES

Report of SA [REDACTED] dated November 13, 1961, at Springfield.

- P -

LEADSST. LOUIS DIVISION

Two copies of this report are regularly furnished to the St. Louis Office, as leads in this case are furnished to that office on a day-to-day basis by other means of communication.

SPRINGFIELD DIVISION

Specific leads for Springfield are not set forth in this report, as leads as they arise are handled and assigned and set forth on a day-to-day basis.

Leads for other offices are not specifically set forth, as

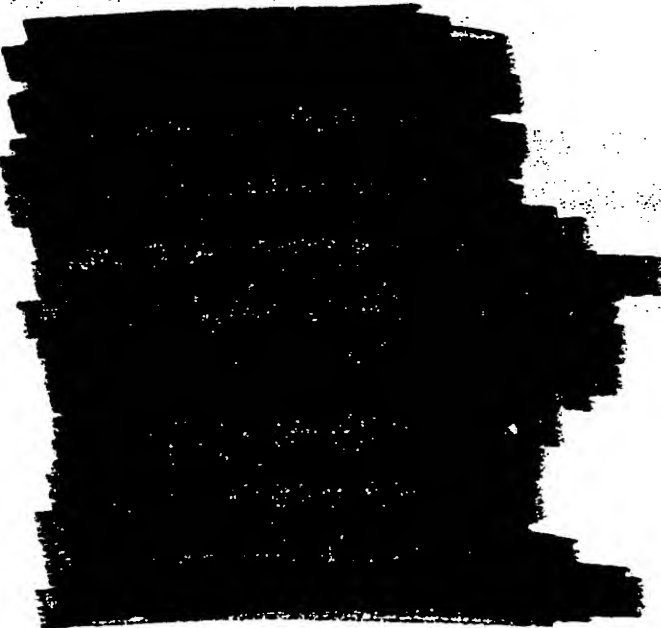
APPROVED	SPECIAL AGENT IN CHARGE	DO NOT WRITE IN SPACES BELOW	
COPIES MADE: (5) Bureau (3- 92-2810) (1- 92-3752) (1- 92-2809) 2-St. Louis (92-191) 8-Springfield (4- 92-112) (2- 92-113) (2- 92-227)		92-2809- NOT RECORDED 193 NOV 30 1961	
DISSEMINATION RECORD OF ATTACHED REPORT		NOTATIONS	
AGENCY			
REQUEST RECD.			
DATE FWD.			
HOW FWD.			
BY			

67 DEC 29 1961

SI 92-112

they are also handled immediately on a day-to-day basis by other means of communication.

INFORMANTS



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ADMINISTRATIVE DATA



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- Cover Page -

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2 Page(s) withheld entirely at this location in the file. One or more of the following statements, where indicated, explain this deletion.

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Section 552

Section 552a

☐ (b)(1)

☐ (b)(7)(A)

☐ (d)(5)

☐ (b)(2)

☐ (b)(7)(B)

☐ (j)(2)

☐ (b)(3)

☒ (b)(7)(C)

☐ (k)(1)

☒ (b)(7)(D)

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☐ (b)(6)

☐ (k)(7)

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UNITED STATES DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION

Copy to:

Report of:  
Date:

SA [REDACTED]  
November 27, 1961

Office: SPRINGFIELD

Field Office File #: 92-112

Bureau File #: 92-2810

Title:

FRANK LEONARD WORTMAN;  
EIMER SYLVESTER DOWLING;  
EDWARD "TED" WORTMAN, JR.

Character:

ANTI-RACKETEERING

Synopsis:

[REDACTED]

THE WORTMANS AND DOWLING SHOULD BE CONSIDERED  
ARMED AND DANGEROUS IN VIEW OF PAST HISTORY AND IN VIEW OF FACT  
THEY ALLEGEDLY HAVE CARRIED WEAPONS IN THE PAST.

- P -



SI 92-112

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SI 92-112

A. BACKGROUND AND ACTIVITIES

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Section 552Section 552a☐ (b)(1)☐ (b)(7)(A)☐ (d)(5)☐ (b)(2)☐ (b)(7)(B)☐ (j)(2)☐ (b)(3)☒ (b)(7)(C)☐ (k)(1)☒ (b)(7)(D)☐ (k)(2)☐ (b)(7)(E)☐ (k)(3)☐ (b)(7)(F)☐ (k)(4)☐ (b)(4)☐ (b)(8)☐ (k)(5)☐ (b)(5)☐ (b)(9)☐ (k)(6)☐ (b)(6)☐ (k)(7)

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Date Nov 14, 1961

Observation of FRANK WORTMAN's most residence, Rural Route, Collinsville, Illinois, was made on November 3, 1961, beginning at 3:44 PM. At 3:55 PM ELMER DOWLING was observed to arrive at the WORTMAN residence driving his 1961 Thunderbird, Illinois License 197 235. DOWLING was observed to enter the WORTMAN residence.

At approximately 4:05 PM, SYLVIA WORTMAN was observed to arrive at the residence in her 1957 Plymouth, Illinois License LP 2970. SYLVIA and three children were observed to leave the car and enter the house.

No additional activities were noted and observation of the most was discontinued at 4:45 PM.

On 11/3/61 at Collinsville, Ill. File # SI 92-112  
by SA [REDACTED] *b7c* Date dictated 11/7/61

This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

SI 92-112

P. ASSOCIATES

SI 92-112

C. LEGITIMATE ENTERPRISES



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**Section 552a**

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**FBI/DOJ**

SI 92-112

By communication dated November 12, 1961, the St. Louis Division advised as follows:

[REDACTED]

b1c  
b7c

It is to be noted that the Murphy Vending Machine Company is now a subsidiary of the Riteway Cigarette Sales Company, headed by [REDACTED] with offices located at 1912-16 Washington Avenue.

b1c

[REDACTED]

b1c  
b7c

SI 92-112

By communication dated November 3, 1961, the  
Jacksonville Office advised as follows:

[REDACTED]

b7c

SI 92-112

D. SLAYING OF JOHN STENGELE

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XXXXXXFEDERAL BUREAU OF INVESTIGATION  
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SI 92-112

ILLEGAL ACTIVITIES



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FBI/DOJ

Date November 14, 1961

At 10:00 PM, November 1, 1961, agents observed seated together at the bar at the Paddock Lounge, East St. Louis, Illinois, MEL BECKMAN and [REDACTED] these two individuals were conversing together along with several unidentified females and the bartender [REDACTED] b7c

On 11-1-61 at East St. Louis, Illinois File # SI 88-118  
by SAs [REDACTED] Date dictated 11-6-61 b7c

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## Section 552

**Section 552a**

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UNITED STATES

Memorandum

TO : DIRECTOR, FBI

DATE: 8-31-62

FROM : SAC, SPRINGFIELD [REDACTED] (C)

SUBJECT: CONF. INFT. [REDACTED] 311 b2 b7D 11-

Springfield airtel to Bureau, August 30, 1962, captioned "FRANK LEONARD WORTMAN, aka, et al, AR" advised Bureau relative to the discontinuance of this informant. Symbol number should be cancelled.

2 - Bureau  
1 - Springfield  
[REDACTED]

(3)

REC-104

92-2809-34

SEP 4 1962

57 SEP 19 1962